

Office of the Attorney General State of Texas

DAN MORALES
ATTORNEY GENERAL

May 29, 1998

Ms. E. Cary Grace Assistant City Attorney City of Houston Legal Department P.O. Box 1562 Houston, Texas 77251-1562

OR98-1355

Dear Ms. Grace:

You ask whether certain information is subject to required public disclosure under chapter 552 of the Government Code. Your request was assigned ID# 116413.

The City of Houston (the "city") received a request for the name of the person who complained to the police department and the city's Animal Control Division about dogs at a particular address and the names of the police officers who responded to the complaint. You have released the name of the officer who responded to the call. However, you claim that the highlighted information reveals the complainant's identity, and therefore, is protected by the informer's privilege under section 552.101 of the Government Code. We have considered the exception you claim and reviewed the submitted information.

Section 552.101 of the Government Code excepts "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." The Texas courts have recognized the informer's privilege. See Aguilar v. State, 444 S.W.2d 935, 937 (Tex. Crim. App. 1969). It protects from disclosure the identities of persons who report activities over which the governmental body has criminal or quasi-criminal law-enforcement authority, provided that the subject of the information does not already know the informer's identity. Open Records Decision Nos. 515 (1988) at 3, 208 (1978) at 1-2. The informer's privilege protects the identities of individuals who report violations of statutes to the police or similar law-enforcement agencies, as well as those who report violations of statutes with civil or criminal penalties to "administrative officials having a duty of inspection or of law enforcement within their particular spheres." Open Records Decision No. 279 (1981) at 2 (citing Wigmore, Evidence, § 2374, at 767 (McNaughton rev. ed. 1961)). The report must be of a violation of a criminal or civil statute. See Open Records Decision Nos. 582 (1990) at 2, 515 (1988) at 4-5. The privilege excepts the informer's statement only to the extent necessary to protect that informer's identity. Open Records Decision No. 549 (1990) at 5.

You represent to us that the complainant reported violations of the city's ordinances. You further state that the "peace officers and animal control officers from the Animal Control Division of the Health and Human Services Department are authorized to issue written citations to persons violating the . . . ordinance[s] governing the regulation of animals." We conclude that you may withhold the marked information that reveals the complainant's identity under section 552.101 in conjunction with the informer's privilege. See Open Records Decision No. 156 (1977) (name of person who makes complaint about another individual to city's animal control division is excepted from disclosure by informer's privilege so long as information furnished discloses potential violation of state law).

We are resolving this matter with an informal letter ruling rather than with a published open records decision. This ruling is limited to the particular records at issue under the facts presented to us in this request and should not be relied on as a previous determination regarding any other records. If you have any questions regarding this ruling, please contact our office.

Yours very truly,

Yen-Ha Le

Assistant Attorney General Open Records Division

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Ref.: ID# 116413

Enclosures: Marked documents

cc: Mr. L.D. Pitts, Jr.

P.O. Box 52592

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(w/o enclosures)